

Message Text

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ACTION SS-25

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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 2438
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
USMISSION GENEVA IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 02798

EXDIS

GENEVA FOR AMB. YOUNG

C O R R E C T E D C O P Y FOR SECTIONAL INFO SECTION 01
OF 03 VICE 01 OF 02

E.O. 11652\$:GDS

TAGS: PORG, SF, WA

SUBJECT: NAMIBIA: DRAFT TALKING POINTS FOR USE IN
ANGOLA, BOTSWANA, AND MOZAMBIQUE

1. THE CONTACT GROUP AGREED PM JULY 5 THAT, IN ADVANCE
OF THE PROPOSED MEETINGS OF THE CONTACT GROUP WITH
SWAPO IN LUANDA JULY 10-12, THE GOVERNMENTS OF ANGOLA,
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BOTSWANA, AND MOZAMBIQUE SHOULD BE FULLY BRIEFED ON THE
LATEST DEVELOPMENTS IN OUR NAMIBIA EFFORT, PROVIDED
A COPY OF THE DRAFT SC RESOLUTION ON WALVIS BAY, AND
URGED TO SEND A REPRESENTATIVE TO LUANDA AT THE TIME
OF THE MEETINGS. PARA THREE CONTAINS DRAFT TALKING
POINTS, APPROVED BY THE CONTACT GROUP, TO BE MADE
ORALLY IN APPROACHES TO THOSE GOVERNMENTS AS SOON AS

POSSIBLE. THE TALKING POINTS ARE BASED LARGELY ON THOSE USED WITH PRESIDENT NYERERE. (THE APPROACH IN LUANDA WOULD, OF COURSE, BE CARRIED OUT BY THE BRITISH AND FRENCH IN ADVANCE OF THE CONTACT GROUPS ARRIVAL.)

2. THE CONTACT GROUP BELIEVES THAT, SINCE FRG CHANCELLOR SCHMIDT HAS BROUGHT PRESIDENTS KAUNDA AND OBASANJO UP TO DATE, IT WOULD BE NECESSARY ONLY FOR THE GERMAN AMBASSADORS (ON BEHALF OF THE FIVE) IN LUSAKA AND LAGOS TO DRAW TO THE ATTENTION OF THE RESPECTIVE GOVERNMENTS THE FACT THAT THE FIVE HOPE TO MEET WITH SWAPO IN LUANDA ON JULY 10-12 AND HOPE TO OBTAIN DURING THOSE MEETINGS SWAPO'S ACCEPTANCE OF THE FIVE'S SETTLEMENT PROPOSAL. THE ZAMBIANS SHOULD ALSO BE URGED TO SEND A REPRESENTATIVE TO LUANDA.

3. FOLLOWING ARE DRAFT TALKING POINTS:

BEGIN TEXT:

1. PRESIDENT NYERERE HAS, WE UNDERSTAND, INFORMED YOU THAT THE CONTACT GROUP OF THE FIVE HOPES TO MEET WITH SWAPO IN LUANDA ON JULY 10 - 12, 1978. IT IS OUR HOPE THAT DURING THIS IMPORTANT MEETING, SWAPO WILL BE PERSUADED TO ACCEPT THE PROPOSAL OF THE CONFIDENTIAL

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FIVE IN ORDER TO BRING ABOUT AN EARLY AND INTERNATIONALLY ACCEPTABLE NAMIBIAN SETTLEMENT.

2. WE WISH YOU TO BE FULLY INFORMED OF OUR THINKING ON THE WAY THIS MIGHT BE ACHIEVED. AT THE CONCLUSION OF THE FRONT-LINE SUMMIT HELD IN LUANDA ON JUNE 10 AND 11, PRESIDENT NYERERE, ACTING AS SPOKESMAN FOR THE FRONT-LINE PRESIDENTS, TRANSMITTED TO OUR GOVERNMENTS THE RESULTS OF THAT MEETING AND ITS CONCLUSION THAT ONLY TWO DIFFICULTIES REMAINED IN THE WAY OF THE SETTLEMENT; THE QUESTION OF WALVIS BAY, AND THE QUESTION OF THE LOCATION OF THE SOUTH AFRICAN RESIDUAL FORCE.

3. AFTER DISCUSSIONS WITH PRESIDENT NYERERE AND BEARING IN MIND THE CONCLUSIONS OF THE SUMMIT, THE REPRESENTATIVES OF OUR GOVERNMENTS IN NEW YORK UNDERTOOK TO DISCUSS THE TEXT OF A POSSIBLE SECURITY COUNCIL RESOLUTION WITH THE AMBASSADOR OF TANZANIA IN NEW YORK. THE TEXT WHICH WE WOULD LIKE TO GIVE YOU TODAY (USUN 2747) REPRESENTS A MAJOR STEP BY THE FIVE GOVERNMENTS TO SATISFY SWAPO

CONCERNS AND SHOULD, WE BELIEVE, BE SUFFICIENT
TO WARRANT SWAPO'S ACCEPTANCE OF OUR PROPOSALS. IT
IS OUR UNDERSTANDING THAT SWAPO AND THE FRONT-LINE
STATES AT THIS POINT EXPECT THE FIVE TO COMMIT
THEMSELVES TO SUPPORT THE INCLUSION OF
WALVIS BAY AS PART OF INDEPENDENT NAMIBIA AND TO PUT
THEIR WEIGHT BEHIND THE EARLY CONCLUSION OF NEGOTIATIONS
WHICH WOULD BRING ABOUT THIS END. AS YOU KNOW,
THE FIVE ARE PREPARED TO DO SO AND THE OPERATIVE
PARAGRAPHS OF OUR DRAFT RESOLUTION MAKE CLEAR THE
STRENGTH OF THAT COMMITMENT. (COMMENT: IF EXPLANATION
OF REASON FOR ABSENCE FROM RESOLUTION OF AFFIRMATION
THAT "WALVIS BAY IS/IS AN INTEGRAL APRT OF NAMIBIA"

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 2440
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IS SOUGHT, ARGUMENTATION USED WITH
AMBASSADOR SALIM IN NEW YORK MAY BE DRAWN UPON-
USUN 2615.)

4. THUS, WE ARE LEFT WITH ONE ISSUE; THE LOCATION OF SOUTH AFRICA'S RESIDUAL FORCE. FOLLOWING THE FRONT-LINE SUMMIT IN LUANDA, WE ADVISED SOUTH AFRICA OF THE FRONT-LINE SUMMIT'S POSITION THAT THEIR RESIDUAL TROOP PRESENCE SHOULD BE LOCATED AT A POINT SOUTH OF WINDHOEK. WE TOLD PRESIDENT NYERERE ON JUNE 16 THAT THE SOUTH AFRICANS HAD REJECTED THIS
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POSITION, CLAIMING THAT THEY HAD MADE MAJOR CONCESSIONS IN AGREEING TO OUR PROPOSAL AND COULD NOT BE EXPECTED TO MAKE ANY MORE.

5. WE INDICATED TO PRESIDENT NYERERE AT THAT TIME THAT WE HOPED TO FIND WAYS AROUND THIS, AND FOLLOWING OUR MEETING WITH HIM ON JUNE 16, WE RAISED THIS ISSUE ONCE MORE WITH THE SOUTH AFRICAN GOVERNMENT. WE PUT TO THEM THE SUGGESTION THAT THEY SHOULD CONCENTRATE THEIR FORCE AT GROOTFONTEIN AND RELINQUISH THE RIGHT TO STATION FORCES IN OSHIVELLO AS WELL. THEY REITERATED THEIR ACCEPTANCE OF OUR PROPOSAL AS IT STANDS, AND THEIR UNWILLINGNESS TO ACCEPT ANY CHANGE IN ITS TERMS. OUR SUGGESTION WAS REGARDED BY THEM AS A SUBSTANTIAL CHANGE IN THE TERMS OF THE PROPOSAL. THEY COMMENTED THAT ONCE AGAIN THEY WERE BEING ASKED TO MAKE A FURTHER CONCESSION DESPITE THE FACT THAT THEY HAD ACCEPTED OUR PROPOSAL, WHEREAS SWAPO HAD GIVEN NO PUBLIC INDICATION OF ANY DISPOSITION TO DO SO.

6. WE BELIEVE THAT OUR PROPOSAL AS IT STANDS PROVIDES A FAIR BASIS FOR A SPEEDY TRANSITION TO NAMIBIAN INDEPENDENCE. SOUTH AFRICA'S RESIDUAL 1500-MAN FORCE IN NAMIBIA, MONITORED AND CONTROLLED BY UNITED NATIONS FORCES, WILL NOT BE ABLE TO POSE A THREAT EITHER TO SWAPO OR TO NEIGHBORING AFRICAN COUNTRIES.

7. IN ORDER TO REASSURE SWAPO AND THE NEIGHBORING AFRICAN COUNTRIES, THE FIVE HAVE RAISED THIS SUBJECT WITH THE SECRETARY-GENERAL. WE SUGGESTED THAT, IN THE CONTEXT OF HIS PLANNING FOR THE UNITED
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NATIONS PRESENCE IN NAMIBIA, HE TAKE INTO ACCOUNT THE NEED TO SATISFY THE HEIGHTENED CONCERNS OF SWAPO

AND THE NEIGHBORING AFRICAN STATES REGARDING THE
RESIDUAL SOUTH AFRICAN TROOP PRESENCE IN THE WAKE
OF THE CASSINGA RAID BY INCREASING THE SIZE OF THE
UNITED NATIONS TROOP PRESENCE. WE HAVE
ASSURED THE SECRETARY-GENERAL THAT WE WOULD SUPPORT
HIS FINDINGS AS TO THE LEVEL OF UNITED NATIONS

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----026357 060116Z /70

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TO SECSTATE WASHDC IMMEDIATE 2439
INFO AMEMBASSY BONN IMMEDIATE
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TROOPS REQUIRED FOR THIS PURPOSE.

8. IN ADDITION, WE UNDERSTAND THAT THE
LOGICAL SITE FOR THE UNITED NATIONS MILITARY HEAD-
QUARTERS IN NAMIBIA WOULD BE AT GROOTFONTEIN. THE
PRESENCE OF THE UNITED NATIONS MILITARY HEADQUARTERS
THERE WOULD PROVIDE AN ADDITIONAL CONTROL OF SOUTH
AFRICAN FORCES LOCATED THERE.

9. AS WE HAVE NOTED IN THE PAST, WE

CONSIDER THE FAIR AND COMPLETE IMPLEMENTATION OF
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OUR PROPOSAL IS ESSENTIAL IN ENSURING A
PEACEFUL TRANSITION TO INDEPENDENCE BY NAMIBIA.
ANY SIGNIFICANT BREACH OF THE TERMS OF THIS PROPOSAL
WOULD BE REGARDED BY OUR GOVERNMENTS AS A VERY
SERIOUS MATTER AND WE WOULD SUPPORT PROMPT ACTION BY
THE UNITED NATIONS. AT THE SAME TIME, WE
WOULD STRESS THAT, FOLLOWING THE ACCEPTANCE OF OUR
PROPOSAL, WE WOULD EXPECT EQUALLY SCRUPULOUS
OBSERVANCE OF ITS TERMS BY SWAPO.

10. WE ARE AT A CRITICAL POINT IN OUR NEGOTIATIONS
ON NAMIBIA. IF WE ARE NOT ABLE TO OBTAIN
SWAPO'S ACCEPTANCE OF OUR PROPOSAL, WE HAVE REASON
TO BELIEVE THAT SOUTH AFRICA WILL PROCEED WITH AN
INTERNAL SETTLEMENT. THAT DEVELOPMENT MIGHT
PRECLUDE FOR A CONSIDERABLE TIME TO COME THE
DEVELOPMENT OF AN INTERNATIONALLY ACCEPTABLE SETTLEMENT
OF THE NAMIBIA QUESTION. IN LIGHT OF THESE
CONSIDERATIONS, WE WOULD URGE THAT YOUR GOVERNMENTS,
WHICH HAVE GREATLY ENCOURAGED OUR SEARCH FOR A
SETTLEMENT, WOULD CONTINUE TO SUPPORT THOSE EFFORTS
BY ENCOURAGING SWAPO ACCEPTANCE OF THE PROPOSAL.

11. IN THE LIGHT OF THESE CONSIDERATIONS, WE HOPE
THAT YOU MIGHT AGREE WITH THE SUGGESTION WHICH WE
UNDERSTAND PRESIDENT NYERERE HAS MADE TO YOU,
THAT THE FRONT-LINE MIGHT SEND REPRESENTATIVES TO
LUANDA AT THE TIME OF THE DISCUSSIONS BETWEEN THE
CONTACT GROUP AND SWAPO. WE HOPE AS WELL THAT YOUR
REPRESENTATIVES MIGHT ATTEMPT TO PERSUADE SWAPO TO
ACCEPT THE PROPOSAL IN ITS PRESENT FORM AS THE BEST
MEANS OF OBTAINING AN IMMEDIATE AGREEMENT.

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END TEXT. LEONARD

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Message Attributes

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